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Agenda

- 1. Overview and Legislative Update
- 2. Library Ethics and the Poor
- 3. Library Policy Framework : FEND
 - Rules based on Speech (NO, usually)
 - Rules based on Behavior (YES, usually)





California AB 5

The Homeless Person's Bill of Rights and Fairness Act.

Right to move freely, rest, eat, share, accept or give food or water

Solicit donations in public spaces

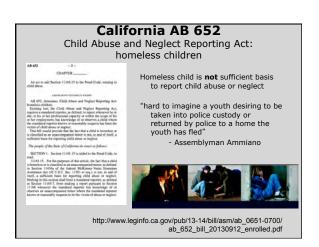
Riaht to sleep, lie down rest in pub

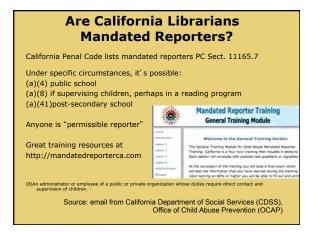
spaces

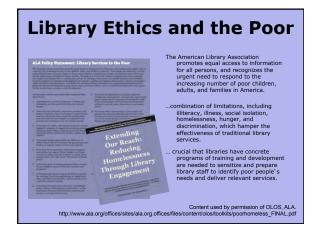
Public employees shall not be retailated against by employer for offering available public resources to such as food, blankets, water

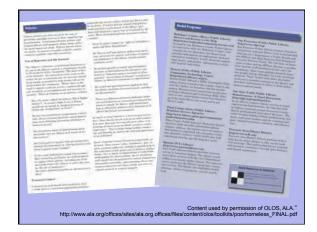




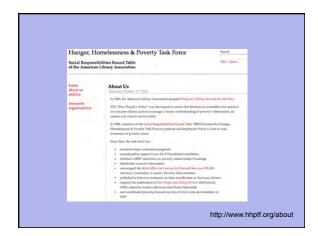


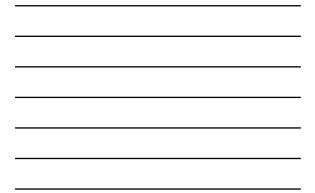
















3. Library Policy Framework



Free Speech tread carefully Equal Enforcement Notice Due Process (Appeals)

FEND off lawsuits





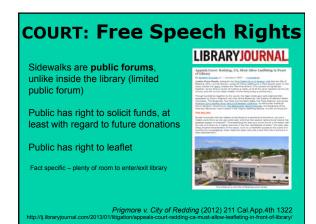
Speech Outside of Library

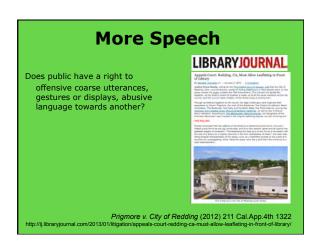
Does the public have a right to solicit funds and leaflet outside the library?

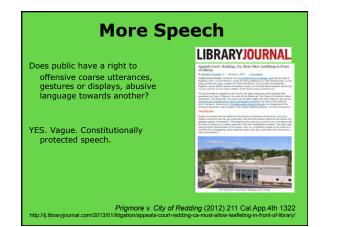


Prigmore v. City of Redding (2012) 211 Cal.App.4th 1322 http://ij.libraryjournal.com/2013/01/litigation/appeals-court-redding-ca-must-allow-leafleting-in-front-of-library/











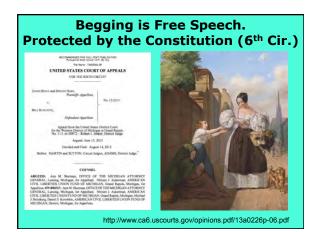
Most Recent: Michigan Anti-Begging Statute

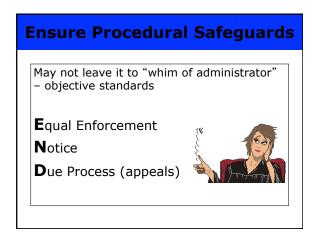
Sign: "Cold and Hungry, God Bless."

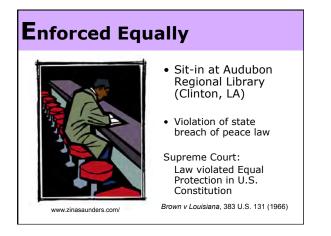


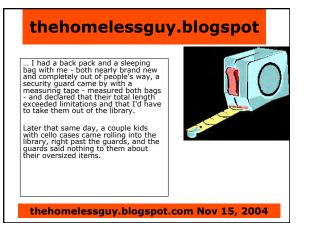
Ask a person on the street: "Can you spare a little change?"

> Speet v. Schuette, Aug. 14, 2013 (6th Cir.) http://docs.justia.com/cases/federal/appellate-courts/ca6/12-2213/2213-2013-08-14.pdf See also http://lawprofessors.typepad.com/conlaw/2013/08/sixth-circuit-beging-protected-by-frstamendment.html





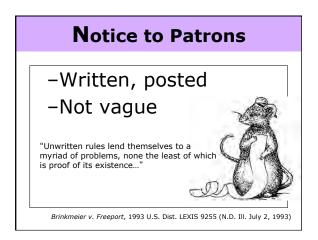




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Library Cards and Shelter Addresses		
Case (Union-Alticated) (Community) (Feed (2015)200) (Feys Feed Case (Union-Alticated) (Community) (Feed (2015)200) (Feys Feed	Concept Order Cottlement Assessment	
Lington and the memory and the second	Patrons with temporary residences treated equally (had been limited to 2 items)	
contanti y assess à la segrit d'Albert d'Albert de Segrit d'Albert Fonde la volt de contantys de la contante d'Albert de Marie aussi pe parties martin una perigen ant des faibles. Segrit de Segrit de Segrit de Segrit de Segrit de Segrit de Segrit de Segrit Segrit de Segrit de	06-40133, Dist. MA, Consent Order, Dec. 21, 2006	



Hygiene Policies Two Outcomes

Kreimer case

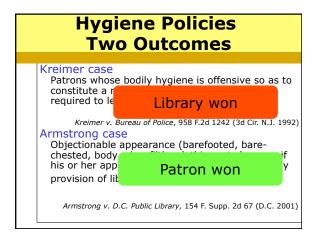
Patrons whose bodily hygiene is offensive so as to constitute a nuisance to other persons shall be required to leave the building...

Kreimer v. Bureau of Police, 958 F.2d 1242 (3d Cir. N.J. 1992)

Armstrong case

Objectionable appearance (barefooted, barechested, body odor, filthy clothing, etc.) ... or if his or her appearance "interferes with the orderly provision of library services."

Armstrong v. D.C. Public Library, 154 F. Supp. 2d 67 (D.C. 2001)



Library Won

Library Rule:

Patrons whose bodily hygiene is offensive so as to constitute a <u>nuisance</u> to other persons shall be required to leave the building.



Kreimer v. Bureau of Police, 958 F.2d 1242 (3d Cir. N.J. 1992)

Objective Legal Definition

New Jersey Nuisance Law

"anything that unduly interferes with the exercise of the common right"

"Nuisance" is objective legal term.

Earlier Version of Same Rule Patron dress and personal hygiene shall conform to the standard of the community for

Library changed to "nuisance" standard

public places. This shall include the repair or

cleanliness of garments.

Kreimer v. Bureau of Police, 958 F.2d 1242 (3d Cir. N.J. 1992)

Hygiene Policy that Library Lost on END

Objectionable appearance (barefooted, barechested, body odor, filthy clothing, <u>etc.</u>) ... or if his or her appearance "interferes with the orderly provision of library services."

END - "Etc." depends on interpretation, no instructions to guards, no appeals process

Enforcement, Notice, Due Process

Sample Notification



Violators will receive a warning from and an opportunity to cease.

Repeat violations may result in suspension of Library privileges.

Appeal requests may be made in writing to the Library Director.

Further appeals may be made to the Library Board.

Due Process (Appeals)		
	Courts look at	
APPEAL	•Liberty and First Amendment interests in using libraries	
	•Risk of error	
	•Administrative burden	
	Bottom Line: Offer appeals	

Two hour suspension

Library sued by patron suspended for two hours



Grigsby v. City of Oakland, 2002 U.S. Dist. LEXIS 10621 (N.D. Cal. June 10, 2002).

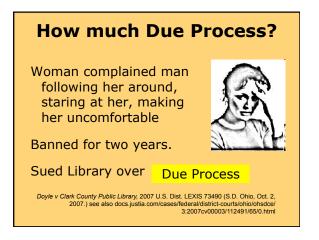
Two hour suspension

Library sued by patron suspended for two hours

Court: minimal intrusion outweighed by library's interest in safe and efficient operation



Grigsby v. City of Oakland, 2002 U.S. Dist. LEXIS 10621 (N.D. Cal. June 10, 2002).



Court: Public interest in immediate intervention

No pre-deprivation hearing required immediate intervention to prevent criminal behavior

Post-deprivation, patron given: immediate notice of charges opportunity to see all evidence, opportunity for hearing with ultimate decision maker and even right to be represented by counsel

Patron claimed right to confront accusers Library wins and right to jury Court: Not required

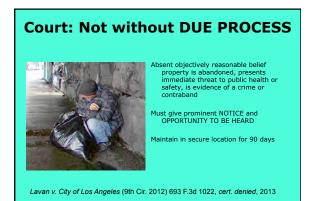
Doyle v Clark County Public Library, 2007 U.S. Dist. LEXIS 73490 (S.D. Ohio, Oct. 2, 2007.) see also docs.justia.com/cases/federal/district-courts/ohio/ohsdce/ 3:2007cv00003/112491/65/0.html

May city destroy property left by homeless persons?

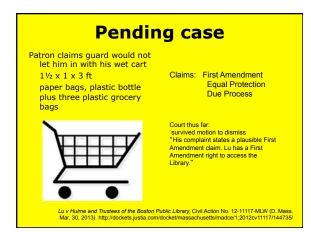
Nine homeless individuals sued when city seized and destroyed personal possessions left on sidewalk

> City ordinance "no person shall leave personal property on any parkway or sidewalk"

Lavan v. City of Los Angeles (9th Cir. 2012) 693 F.3d 1022, cert. denied, 2013







Recap

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